

# 2025-26 ADOPTED BUDGET BOARD OF TRUSTEES PRESENTATION

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### PARALLEL BUDGET PROCESSES

State

January Proposal

Revision

June Budget

SDCCD

Spring Preliminary

June Tentative

Adopted



## CONTEXT FOR 2025-26 STATE BUDGET

- Decision makers concerned about economic environment
- Deficit estimated at approximately \$12 billion in 2025-26.
- Deficits likely to be persistent.
- Includes <u>NO</u> major core reductions to community college programs or services.

#### **BUDGET OUTLOOK**

- Revenue volatility Economic slowdown in progress, tariffs, decreased federal support, stocks inflated by historical measures
- Cost pressures for state related to Medi-Cal and rising inflation
- > The budget includes a pre-planned withdrawal of \$7.1 billion from the State reserves and the Rainy Day Fund in 2025-26, leaving \$15.7 billion in state reserves.
- Budget solutions include program reductions, internal borrowing, delays and deferrals, and fund shifting.
- State's boom and bust cycle continues...

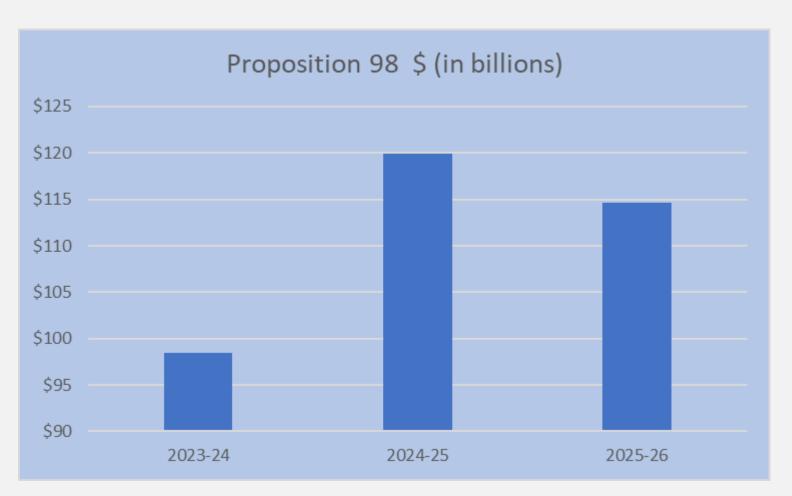
#### PROPOSITION 98

- Proposition 98 (1988) sets a minimum funding guarantee for K-14 education
- The guarantee is determined by different "tests" specified in the Proposition
- > 2025-26 is set as Test I = No less than 39% of GF revenues (local revenues are on top of the state GF share)
- Responsive to revenue volatility
- Community Colleges receive 10.93% of the guarantee per statute (The 11% Split), but this figure can be manipulated...



### PROPOSITION 98 VOLATILITY

> The minimum guarantee has been a roller coaster ride



#### PROPOSITION 98

- The percentage split can be altered by legislation in any year
- The state has occasionally counted programs against the CCC split that disproportionately benefit K12 programs
- > The state utilizes discretion to determine what is counted within the split
- The May Revision proposed a retroactive change to the split by moving all funds for transitional kindergarten to K12 for the 2023-24, 2024-25, and 2025-26 years, depriving CCCs of \$492 million over that period

### PROPOSITION 98

- The CCCs engaged in advocacy to reverse the TK shift
- Partial success achieved:
  - The final budget shifts TK revenue in 2025-26, but not in 2023-24 or 2024-25
  - Restored approximately \$260 million in one-time funds to the CCCs
- Biggest impact was the allocation of an additional \$100 million to fund 2024-25 unfunded FTES
  - >SDCCD earned an additional \$4.9 million in the FY25 SCFF

### 2025-26 COMMUNITY COLLEGES BUDGET HIGHLIGHTS

Increase of **\$244.2 million** to support a 2.3% COLA for apportionments and select categorical programs.

Provides a total of **\$140 million** across the 2024-25 and 2025-26 budget years to support a combined enrollment growth of 2.35%.

Provides one-time fire-related tax backfills of \$3.8 million in 2024-25 and \$8 million in 2025-26.



### **ONE-TIME FUNDS**

- \$60 million one-time to establish the Student Support Block Grant.
- **\$20** million one-time to support emergency financial assistance grants to students.
- \$15 million one-time to support Dreamer Resource Liaisons.



# NEW AND EXPANDED INITIATIVES

- Technology and Data Systems
  - > Provides \$12 million one-time for the Common Cloud Data Platform.
  - > Provides \$6.6 million one-time for e-Transcript California.
  - Significantly reduced from the January proposal
- Credit for Prior Learning and Career Passport
  - Provides \$15 million one-time and \$5 million ongoing to scale Credit for Prior Learning.
  - > Provides \$25 million one-time to implement the Career Passport.
- Rising Scholars Network
  - Provides \$10 million ongoing for all colleges to participate in the Rising Scholars Network.

# STUDENT-CENTERED FUNDING FORMULA (SCFF)

### Components

- Basic Allocation fixed amount based on number of colleges, centers, and Full Time Equivalent Students (FTES)
- >FTES Allocation revenue earned based on three-year average FTES
- Supplemental Allocation revenue earned based on headcount of AB 540, Pell, Promise Grant
- Success Allocation revenue earned based on three-year average headcount in various outcome categories

# STUDENT-CENTERED FUNDING FORMULA (SCFF)

- Revenue Sources
  - Local property taxes most stable source of revenue
  - Student Enrollment Fees fluctuate based on enrollment and proportion of students required to pay fees
  - Education Protection Account (EPA) volatile, subject to stock market swings
  - >State General Fund Allocation volatile, subject to stock market swings

# STUDENT-CENTERED FUNDING FORMULA (SCFF)

### Funding tests

- A. <u>SCFF Calculation</u>; or
- B. <u>Stability Protection</u> one-year protection based on prior year SCFF calculation adjusted by current year cost-of-living adjustment (COLA); or
- C. Hold Harmless -
  - 1. 2024-25 and earlier: District's 2017-18 apportionment revenue as adjusted by annual COLAs
  - 2. 2025-26 and after: District's 2024-25 funding (highest of SCFF Calc, Stability, or Hold Harmless)

Districts are funded on the greatest of their actual SCFF calculation, Hold Harmless (now "Floor"), or Stability figure.

### THE APPORTIONMENT CYCLE

Certification Period	Timing	Payments				
Advance Apportionment	July 15th of the current fiscal year	July through January				
First Principal Apportionment	February 20th of the current fiscal year	February through May				
Second Principal Apportionment	June 25th of the current fiscal year	June				
Recalculation	February 20th of the subsequent fiscal year	February of the subsequent fiscal year				

Actual State Funding for the 2024-25 Year will not be known until February 2026 (8 months after the fiscal year ends)

## SCFF ADJUSTMENTS

SCFF 2024-25									
	Initial P2	Early Recalculation							
SCFF Calculation	\$325,287,361	\$330,148,788							
Stability	\$326,904,880	\$326,904,880							
Hold Harmless	\$319,573,817	\$319,573,817							

### SCFF FUNDING COMPONENTS

FY 2024-25 SDCCD SCFF Total Computational Revenue (TCR) Revenue Earned @ Early Recalculation July 2025

> FTES Allocation - \$226,325,449 (39,213.14)

Supplemental Allocation - \$43,167,631 (34,480 headcount FY24)

Success Allocation - \$28,113,451 (36,115 headcount 3-year avg)

Total SCFF \$330,148,788

### SCFF FUNDING SOURCES

### SDCCD SCFFTCR Funding Sources

Local property taxes and ERAF -	\$167,565,210
Student Enrollment Fees -	\$16,340,116
➤ Education Protection Account -	\$65,748,326
State General Fund Allocation -	\$80,495,136
➤ Total	\$330,148,788
SDCCD FY 2024-25 SCFFTCR	\$330,148,788

## GENERAL FUND UNRESTRICTED

### FY2025 RESULTS

- > 2024-25 General Fund Unrestricted (GFU) operations are projected to yield a surplus of just over \$7.5 million.
- Preliminary GFU ending fund balance is projected to be over \$94 million (>25% of GFU expenditures)
- > Surplus owes to cost controls, adjustment in fair market investment value and other audit adjustments, elimination of 2024-25 state deficit, and position vacancy savings





### RECENT GFU ENDING BALANCES

				Projected FY
	FY 2021-22	FY 2022-23	FY 2023-24	2024-25
GFU Revenue	\$307,864,453	\$331,579,822	\$370,586,097	\$373,514,393
GFU Expenditures	\$294,404,115	\$316,640,920	\$343,909,988	\$365,952,381
Ending Balance	\$35,363,457	\$50,302,359	\$76,978,494	\$94,345,297
% of Expenditures	12.0%	15.9%	22.4%	25.8%

### 2025-26 FTES TARGETS

FTES TARGETS										
College	Summer 2025	Fall 2025	Intersession 2026	Spring 2026	Total FTEF					
City College	450.00	3,900.00	79.50	3,240.00	7,669.50					
Mesa College	1,230.00	5,970.00	360.00	5,790.00	13,350.00					
Miramar College	584.25	3,547.35	68.55	3,374.85	7,575.00					
In-Service	364.00	442.00	-	451.00	1,257.00					
CREDIT COLLEGES	2,264.25	13,417.35	508.05	12,404.85	29,851.50					
CDCP	1,301.76	3,129.66	-	3,185.46	7,616.88					
Regular NC	183.24	721.62	-	694.26	1,599.12					
SDCCE Total	1,485.00	3,851.28	-	3,879.72	9,216.00					
District Total FTES	3,749.25	17,268.63	508.05	16,284.57	39,067.50					

### PLANNING FACTORS

COLAs are critical for keeping pace with rising costs. In recent years, COLAs have been widely variable:

Fiscal Year	COLA %
2023-24	8.22
2024-25	1.07
2025-26	2.30

- ➤ Pension System Costs:
  - > CalPERS rates are determined annually by the CalPERS Board. CalSTRS rates are determined in statute.

Fiscal Year	PERS %	STRS %				
2023-24	26.68	19.10				
2024-25	27.05	19.10				
2025-26	26.81	19.10				



### SAN DIEGO COMMUNITY COLLEGE DISTRICT GENERAL FUND UNRESTRICTED - ADOPTED BUDGET

#### DISTRICTWIDE REVENUE & EXPENSE ALLOCATIONS BY COLLEGE

FISCAL YEAR 2025-2026

Campus Target FTES of 39,067

#### PROJECTED CONTINUOUS REVENUES:

Apportionment Allocation

Student Centered Funding Formula Calculation			Till CC TCGI	basea on
Credit Base	\$5,416	28,947	28,523	154,480,351
Special Admit (Preliminary Estimates)	\$7,595	904	1,010	7,673,314
CDCP Base (Preliminary Estimates)	\$7,595	7,617	7,617	57,851,115
Non-Credit Base (Preliminary Estimates)	\$4,567	1,599	1,599	7,302,633
Total FTES (Credit & Non-Credit Combined)		39,067		227,307,413
Basic Allocation				33,290,727
FTES				227,307,413
Supplemental Allocation				44,160,486
Student Success Allocation				28,170,903
2025-26 SCFF Calculated Revenue			_	332,929,529
Stability Protection			_	4,812,681
Total Apportionment			_	337,742,210

Rate per FTES

### 2025-26 SCFF FUNDING

Anticipated

Three Year

# of FTES

**Apportionment** 

based on

## SCFF PROJECTIONS

	SCFF 2025-26
	Advance Apportionment
SCFF Calculation	\$332,929,529
Stability	\$337,742,210
Hold Harmless	\$330,148,788

#### 2025-2026 ADOPTED BUDGET

#### COMPARISON OF 2024-2025 BUDGETED REVENUE TO 2025-2026 ADOPTED BUDGETED REVENUE

#### **GENERAL FUND UNRESTRICTED REVENUES**

		2024-2025 Adopted		2025-2026 Tentative		Changes Over/	
Revenue Source	Budget		Budget			(Under)	
Appartianment							
Apportionment Basic Allocation	Ś	32,542,257	Ś	33,290,729	\$	748,472	
Credit FTES	Ą	156,888,700	Ą	154,480,351	Ş	(2,408,349)	
Regular Non-Credit CDCP		55,127,671		58,669,762		3,542,091	
Non-Credit FTES		4,297,422		7,303,892		3,006,470	
Special Admit		10,580,058		11,076,929		496,871	
Sub-Total		259,436,108		264,821,663		5,385,555	
Sub-Total		233,430,100		204,021,003		3,303,333	
Supplemental Allocation	\$	39,057,441	\$	44,160,487	Ś	5,103,046	
Student Success Allocation		28,215,117		28,760,060		544,943	
Sub-Total		67,272,558		72,920,547		5,647,989	
Total Apportionment Revenue		326,708,666		337,742,210		11,033,544	
Lottery	Ś	7,453,011	Ś	7,422,730	\$	(30,281)	
FY 2019-20 Full-Time Faculty	*	1,922,450	*	1,922,450	*	0	
FY 2021-22 Full-Time Faculty		3,025,628		3,025,628		0	
Mandated Cost Reimbursement		1,514,015		1,424,383		(89,632)	
Interest Revenue		2,961,740		5,029,818		2,068,078	
Non-Resident Tuition		5,000,000		5,000,000		0	
BFAP 2% Unrestricted portion (Previously BOG Fee Waivers Admin.)		990,162		936,874		(53,288)	
Student Fees		4,600		5,600		1,000	
Apprenticeship Allowance		442,585		329,649		(112,936)	
Enrollment Resident Fee (2%)		278,062		333,471		55,409	
Part-time Faculty Compensation		901,684		895,117		(6,567)	
Part-time Faculty Health Benefits		7,380,000		8,000,000		620,000	
Part-time Faculty Office Hours		937,715		2,289,636		1,351,921	
Indirect Cost		1,000,000		1,000,000		0	
STRS On Behalf allocation		-		9,526,078		9,526,078	
Other Local Revenue		921,699		190,796		(730,903)	
Transfers In		522,047		522,047		0	
Total Revenue		361,964,064		385,596,487		23,632,423	
Beginning Balance	\$	76,978,468	\$	94,345,298	\$	17,366,830	
TOTAL UNRESTRICTED REVENUES	\$	438,942,532	\$	479,941,785	\$	40,999,253	

### GFU REVENUE TREND

	General Fund Unrestricted Revenue Trend									
	General Fund Officiel Revende Trend									
	2023-24		2024-25		2025-26	2026-27		2027-28		2028-29
	Actuals		Actuals		Adopted	Projected		Projected		Projected
	Per 311		Projected	Buc	lget Projections					
		ΔΙΙ	REVENUE SOU	RCF	s					
State Revenues	\$ 184,929,091	Ś	181,734,090		184,906,890	\$ 190,491,078	Ś	197,005,873	Ś	203,526,767
Local Revenues	185,657,006	Ų	191,780,303	Ţ	200,689,597	205,345,596	Ţ	209,904,268	Ţ	214,711,076
Total Revenue	\$ 370,586,097	Ś	373,514,393	\$	385,596,487	\$ 395,836,674	\$	406,910,141	\$	418,237,843
Beginning Fund Balance	\$ 50,302,385	Ś	86,783,285	\$	94,345,297	\$ 94,345,297	\$	95,260,846	\$	96,360,807
		<u> </u>		<u> </u>			÷		÷	
Total Resources	\$ 420,888,482	\$	460,297,678	\$	479,941,784	\$ 490,181,971	\$	502,170,987	\$	514,598,650
		STU			UNDING FORMU					
Base (Basic + FTES)	\$ 256,025,288	\$	258,867,706	\$	260,598,141	\$ 268,320,782	\$	278,232,567	\$	287,442,065
Supplemental	38,643,951		43,167,631	\$	44,160,486	\$ 45,494,133	\$	47,050,032	\$	48,607,388
Success	28,774,790		28,113,451	\$	28,170,902	28,914,519		29,903,395		30,893,198
Hold Harmless/Stability	-		-		4,812,680	254,567		-		-
Total SCFF	\$ 323,444,029	\$	330,148,788	\$	337,742,209	\$ 342,984,001	\$	355,185,994	\$	366,942,651
Other Revenue	47,142,068		43,365,605		47,854,278	52,852,673		51,724,147		51,295,192
Total	\$ 370,586,097	\$	373,514,393	\$	385,596,487	\$ 395,836,674	\$	406,910,141	\$	418,237,843
Beginning Fund Balance	\$ 50,302,385	\$	86,783,285	\$	94,345,297	\$ 94,345,297	\$	95,260,846	\$	96,360,807
Total Resources	\$ 420,888,482	\$	460,297,678	\$	479,941,784	\$ 490,181,971	\$	502,170,987	\$	514,598,650

### GFU EXPENDITURE TREND

		Ge	neral Fund Un	rest	tricted Expendi	itur	e Trend		
	2023-24		2024-25		2025-26		2026-27	2027-28	2028-29
	Actuals		Actuals		Adopted		Projected	Projected	Projected
	Per 311		Actuals	Buc	lget Projections				
Salaries	\$ 206,476,170	\$	209,962,570	\$	222,341,960	\$	226,833,267	\$ 232,322,632	\$ 237,689,285
Employee Benefits	100,113,421		110,874,436		114,776,635		118,242,889	122,286,796	126,334,489
Non-Personnel Expenses	37,320,397		45,115,375		48,477,892		49,844,969	51,200,752	52,629,253
TOTAL	\$ 343,909,988	\$	365,952,381	\$	385,596,487	\$	394,921,125	\$ 405,810,180	\$ 416,653,027
Beginning Fund Balance	\$ 50,302,385	\$	86,783,285	\$	94,345,297	\$	94,345,297	\$ 95,260,846	\$ 96,360,807
Operating Excess (Deficiency)	26,676,109		7,562,012		0		915,549	1,099,961	1,584,816
Ending Fund Balance	\$ 76,978,494	\$	94,345,297	\$	94,345,297	\$	95,260,846	\$ 96,360,807	\$ 97,945,623
Total Budget	\$ 420,888,482	\$	460,297,678	\$	479,941,784	\$	490,181,971	\$ 502,170,987	\$ 514,598,650
Ending Fund Balance %	22.4%		25.8%		24.5%		24.1%	23.7%	23.5%



## TOTAL DISTRICT BUDGET BY FUND 2024-25 TO 2025-26

## **DISTRICT BUDGET ALL FUNDS**

Funds	2024-2025 Total Budget Adopted	2025-2026 Total Budget Adopted	Changes Over\Under
General Funds			
General Fund Unrestricted	438,942,532	479,941,785	40,999,253
General Fund Restricted	203,650,408	183,333,395	(20,317,013)
Total General Funds	\$ 642,592,940	\$ 663,275,180	\$ 20,682,240
Other Funds			
Bond Interest & Redemption Fund	207,161,386	304,706,114	97,544,728
Child Development Fund	5,187,380	5,226,479	39,099
Other Special Revenue Fund	674,477	598,980	(75,497)
Capital Outlay Projects Fund	64,343,096	59,081,369	(5,261,727)
Proposition HH Fund	-	885,781,481	885,781,481
Enterprise Funds	12,371,380	13,853,270	1,481,890
Internal Services	36,225,297	110,897,041	74,671,744
Associated Students	543,090	435,372	(107,718)
Student Representation Fee	640,007	651,307	11,300
Student Financial Aid Fund	63,383,057	73,145,370	9,762,313
Scholarship / Loan	59,027	59,027	-
Trust and Agency	2,488,593	2,556,437	67,844
Retiree Benefit Trust	9,170,008	14,493,772	5,323,764
Total Other Funds	\$ 402,246,798	\$ 1,471,486,019	\$ 1,069,239,221
Grand Totals	\$ 1,044,839,738	\$ 2,134,761,199	\$ 1,089,921,461

#### **BUDGET NOTES**

- Increased ending balances
- OPEB 30% funded
- Contingencies -
  - > RAF allocation (determined in fall)
  - > Federal emergencies
  - > OPEB contribution
  - Awaiting One-time State Allocations -
    - > Student Success Grant
    - Emergency Financial Aid
  - > Compensation Growth
    - > Step and Column
  - Restricted Funds Not keeping Up

### MULTI-YEAR BUDGET PLANNING CONSIDERATIONS

- Maintain SDCCD's strong general fund balances
- Utilize reserves to protect and against economic and political uncertainty
- > Make optimum use of restricted funds
- Utilize Measure HH funding efficiently
- Respond to declining high school graduating classes through dual enrollment, pathways, and offerings for adult students
- > Strategic focus on all SCFF factors, including the supplemental allocation
- Proceed cautiously due to state and federal budget volatility

